

Message Text

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C O N F I D E N T I A L STATE 100075

HOLD FOR OPENING OF BUSINESS; FOR CEP OFFICERS

E.O. 11652: GDS

TAGS: NATO, PFOR, SWEL, SREF

SUBJECT: NATO CIVIL EMERGENCY PLANNING (CEP): SENIOR CEP
-- COMMITTEE (SCEPC) MEETING (MAY 4-6, 1977)

REFS: (A) STATE 065381; (B) USNATO 2379

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SUMMARIES OF US POSITIONS FOLLOW BY AGENDA ITEM NUMBER:

AGENDA ITEM I: DECISION SHEETS OF PREVIOUS MEETINGS

ISSUE FOR DECISION:

APPROVAL OF DECISION SHEETS FOR FOLLOWING 1977 SCEPC

SESSIONS:

PERMANENT (FEB 4), PLENARY (FEB 22-23 AND PERMANENT
(MAR 24-25)

US POSITIONS:

A. CONCERNING FEB 4 SESSION

(1) THE U.S. DOES NOT AGREE THAT COMMODITY PROBLEMS
AND THEIR RELATED TRANSPORTATION ASPECTS FOR HILEX-8 MUST
BE RESOLVED PRIOR TO THE END OF THE EXERCISE. WHILE
SEVERAL MEMBER NATIONS MAY WISH TO ADDRESS SIMPLE
PROBLEMS, WE FEEL THAT HARD PROBLEMS WHICH COULD ARISE IN
AN ACTUAL SITUATION SHOULD BE ADDRESSED WHETHER OR NOT
SOLUTIONS CAN BE EASILY AND EXPEDITIOUSLY FOUND PRIOR TO
EXERCISE CONCLUSION. YOU MAY WISH TO NOTE IN ADDRESSING
THIS ITEM THAT CEP DIRECTOR DEVEGLIA IN HIS MD(77) 25
(AC/98-N/252) IGNORES THIS CONTROVERSIAL POINT.

(2) IN PARA 9 (4) THE SCEPC APPEARS TO BE LEAVING
OUT THE PARENT COMMITTEES (IPC AND FAPC) IN TASKING THEIR
JOINT WORKING GROUP. TASKING SHOULD BE DOWNWARD THROUGH
CHANNELS.

B. COVERING THE RECORDS FOR FEB 22-23 AND MAR 24-25, THE
US HAS NO CHANGES.

AGENDA ITEM II:
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CHANGES IN WORKING PROCEDURES AS A RESULT OF THE NATO CEP

PLANNING AND REVIEW CYCLE

ISSUES FOR DECISION AND U.S. POSITION: SEE REF A

AGENDA ITEM III:

PROGRESS REPORTS FOR 1976

ISSUES FOR DECISION AND U.S. POSITION: SEE REF A. THE
FOLLOWING SHOULD BE ADDED FOR THE PETROLEUM PLANNING
COMMITTEE:

ALTHOUGH NOT RAISED IN THE ANNUAL PROGRESS REPORT
TO THE SCEPC, SIGNIFICANT PROGRESS OCCURRED IN THE PPC
AND ITS WORKING GROUP IN:

-- DETERMINING WHAT PETROLEUM PRODUCTS WOULD BE IN SHORT SUPPLY IN A CRISIS,

-- CONSIDERING RECOMMENDATIONS TO HIGHER NATO AUTHORITIES, INCLUDING STOCKPILING AND REFINERY CONTINGENCIES.

PROGRESS ALSO TOOK PLACE IN THE JOS/W TRAINING SESSION.

AGENDA ITEM IV:

TREATMENT OF ENEMY SHIPPING AND AIRCRAFT IN PORTS AND ON AIRFIELDS BEFORE THE OUTBREAK OF WAR

ISSUE FOR DECISION: WHETHER TO HAVE THE RAPPORTEUR (GEN. GEROTHWOHL, FRANCE) CONTINUE HIS STUDY ALONG THE LINES OF A SERIES OF GENERAL RECOMMENDATIONS FOR NATIONS TO USE IN THEIR OWN PLANNING.

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US POSITION:

THE BROAD OUTLINE OF THE REVISED C-M(55)3 GIVEN AT ANNEX II TO AC/98-D/834 IS GENERALLY SATISFACTORY. THE EMPHASIS ON FLEXIBILITY IS IN LINE WITH THE OVERALL US APPROACH TO CEP.

THE DOCUMENT SHOULD BE IMPROVED BY THE INCLUSION OF A SHORT ANALYSIS OF THE SHIPPING AND AIRCRAFT OPERATIONS OF THE POTENTIAL ENEMY, WITH REASONABLE ASSUMPTIONS REGARDING THE PROBABLE ACTIONS OF THE POTENTIAL ENEMY. IT SHOULD BE OBSERVED THAT, SINCE 1955 WHEN THE ORIGINAL MEMORANDUM WAS WRITTEN, THE SOVIET UNION HAS BECOME A MAJOR SHIPPING POWER AND IS CONTINUING TO IMPROVE ITS WORLD SHIPPING CAPABILITIES AND EXPAND ITS ACTIVITIES. IF THE SOVIET UNION WERE CONTEMPLATING WAR AGAINST NATO, IT WOULD BE OBLIGED TO TAKE SPECIFIC ACTION WITH RESPECT TO ITS WORLD TRADING FLEET. IT WOULD HAVE TWO BROAD OPTIONS: AS A DECEPTION MEASURE, TO MAKE NO CHANGE IN ITS SHIPPING DISPOSITIONS; OR, TO WITHDRAW ITS SHIPS FROM NATO TRADE BEFORE HOSTILITIES.

THE SIGNIFICANT POINT IS THAT THE INITIATIVE LIES WITH THE POTENTIAL ENEMY, NOT WITH NATO. IF SOVIET SHIPS WERE EXPOSED TO NATO SEIZURE OR DESTRUCTION AS A DECEPTION MEASURE, NATO NATIONAL AUTHORITIES WOULD TAKE THE SHIPS WITHOUT NATO GUIDANCE. IF THE USSR WITHDREW HER SHIPS FROM TRADE WITH NATO COUNTRIES, THERE WOULD BE NO SHIPS FOR THE C-M(55)3 POLICY TO OPERATE AGAINST.

THE ANALYSIS OF SOVIET SHIPPING AND AIRCRAFT OPERATIONS AND OPTIONS SHOULD LEAD TO A DEFINITION OF THE NATO INTEREST IN

SUCH SHIPPING AS MIGHT BE VULNERABLE TO NATO ACTION. THE ONLY CLEARLY DEFINABLE AND JUSTIFIABLE NATO CONCERN IS PROTECTION OF HARBOR AND INLAND WATERWAY FACILITIES FROM INTELLIGENCE COLLECTION AND SABOTAGE OR ACTS OF WAR. THIS IS GENERALLY A RESPONSIBILITY OF MILITARY AND COAST GUARD
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AUTHORITIES, NOT OF CIVIL AUTHORITIES. WE SEE NO NATO CONCERN THAT COULD SUPPORT "DELAYING MEASURES" BY CIVIL AUTHORITIES DURING A PERIOD OF TENSION OR CRISIS.

WITH REGARD TO AIRCRAFT, THE SIMPLE AND OBVIOUS PROTECTIVE MEASURE WOULD BE TO WITHDRAW LANDING RIGHTS FOR SOVIET AIRCRAFT, AND THIS WOULD BE A REASONABLE AND LIKELY THING TO DO IN A PERIOD OF RISING TENSION.

AGENDA ITEM V: EXERCISE HILEX-8

THIS IS EXPECTED TO BE A STATUS REPORT ON EXERCISE PLANNING.

AGENDA ITEM VI: THE STAY-PUT POLICY.

ISSUES FOR DECISION: THE SCEPC IS TO APPROVE THE POLICY UNDER WHICH EUROPEAN NATO MEMBERS WILL PREVENT THE UNCONTROLLED MOVEMENT OF REFUGEES IN EUROPE, ESPECIALLY ACROSS BORDERS.

US POSITION: APPROVE. OUR CAVEATS HAVE BEEN BUILT INTO THE STAY-PUT POLICY: EVACUEES, THOSE ORDERED OR AUTHORIZED TO MOVE OR REPATRIATE, ARE EXCEPTED. THEY AND FOREIGN WORKERS CAN BE EVACUATED BY THEIR OWN GOVERNMENTS UNDER EXISTING AND FUTURE BILATERAL AGREEMENTS AND UNDERSTANDINGS. CONCURRENCE BY ALL ALLIES IS SUBJECT TO ALL RIGHTS AND DUTIES UNDER INTERNATIONAL LAW.

AGENDA ITEM VII: AGENDA FOR THE JUNE PLENARY SESSION.

ISSUES FOR DECISION:

DEVELOP AGENDA FOR JUNE 29-JULY 1 PLENARY.

US POSITION: THE PLENARY SESSION SHOULD ADDRESS SIGNIFICANT POLICY QUESTIONS, THE BASIS OF WHICH SHOULD BE LAID OUT DURING PERMANENT MEETINGS. SPECIFICALLY, WE EXPECT
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TO SEE ITEMS ON CEP GUIDANCE, ACTIVITY REPORTS OF PLANNING

BOARDS AND COMMITTEES (PB&CS), WORK PROGRAMS, AND THE RAPID REINFORCEMENT CONCEPT. CONSIDERATION OF POSSIBLE CHANGES TO THE NATO ALERT SYSTEM, AND THE NOMINATION /AUTHENTICATION/IDENTIFICATION SYSTEM FOR WARTIME STANDBY PERSONNEL DESIGNEES OF NATO CIVIL WARTIME AGENCIES (NCWA'S) IS PREMATURE SINCE THE US CEP-RELATED INPUT ON THESE SUBJECTS HAS NOT YET BEEN ADDRESSED AT THE PERMANENT SESSION LEVEL.

AGENDA ITEM VIII: ANY OTHER BUSINESS.

WE KNOW OF NO ITEMS TO BE ADDRESSED.
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